

DELIVERY OF MAJOR HIGHWAY SCHEMES: APV BAKER FOOTBRIDGE, SAFETY BARRIER REPLACEMENTS AND EXTREME WEATHER HIGHWAYS RESURFACING
COUNCILLOR MARCO CERESTE, CABINET MEMBER FOR CLIMATE CHANGE, PLANNING, HOUSING AND TRANSPORT
March 2023
Deadline date: N/A

Cabinet portfolio holder: Responsible Director:	Cllr Marco Cereste, Cabinet Member for Climate Change, Planning, Housing and Transport Adrian Chapman, Executive Director of Place and Economy
Is this a Key Decision?	YES Forward Plan Reference Number: KEY/27FEB23/06
Is this decision eligible for call-in?	YES
Does this Public report have any annex that contains exempt information?	NO

RECOMMENDATIONS

The Cabinet Member is recommended to:

1. Authorise the award of works to Milestone Infrastructure Limited, utilising the existing Peterborough Highways Term Service Contract, to complete the following projects:
 - * APV Baker Bridge repairs, works not exceeding a value of £750,000
 - * Safety Barrier Replacements, works not exceeding a value of £750,000
 - * Extreme Weather highways improvements, works not exceeding a value of £1,000,000

2. Authorise the Executive Director, Place and Economy, to vary the value of works orders when required, subject to;
 - i. available budget being in place.
 - ii. the reason for the variation is for genuinely unforeseen reasons leading to fundamental changes in the project plan and target cost, and that such details along with a breakdown of where costs have been varied shall be made available in full on request. the total sum of each variation not exceeding £50,000; and
 - iii. the combined value of the works order and any authorised variation(s) do not exceed the annual budgets advised above. Order variations in excess of £50,000 are to be made in consultation with the council's Internal Audit and Finance Teams.

3. Authorise the Executive Director, Place and Economy, to vary the scope of the order when required to cover other related highway works subject to the limits imposed by items 2 and 3 above and with the approval of the Executive Director of Resources, Director of Law and Governance (or authorised officers).

1.	PURPOSE OF THIS REPORT		
1.1	This report is for the Cabinet Member for Climate Change, Planning, Housing, and Transport to consider exercising delegated authority under paragraph 3.4.8 of Part 3 of the constitution in accordance with the terms of their portfolio at paragraph (b).		
2.	TIMESCALES		
	Is this a Major Policy Item/Statutory Plan?	NO	If yes, date for Cabinet meeting
			N/A
3.	BACKGROUND AND KEY ISSUES		
3.1	<p>The Peterborough Unitary Authority area is well connected and has a very effective network of cycleways, footways and highways, offering residents efficient and safe routes to navigate the city. A significant majority of these facilities are adopted highway and therefore the Council has a statutory duty to maintain the roads, footpaths and cycleways in a suitable condition to ensure safe passage.</p> <p>In addition to supporting existing residents and businesses, Peterborough will continue to see significant growth over the coming years and a fully functional highway network is fundamental to facilitating growth and maintaining current journey times around and through the city. A failure to maintain the network would result in reduced speed limits and potential</p>		

closures of roads and walking and cycling routes which would be extremely detrimental to current and future users of the network and the city's growth aspirations.

Following approval of the 2023/2024 capital budget Peterborough Highway Services have been allocated £2.5m to deliver three schemes that are considered to be corporate priorities. The projects and their corresponding budget allocations are detailed below:

- £750,000 for measures to prevent movement of the access ramp away from the footbridge and replace the affected bearings at APV Baker footbridge over Paston Parkway; an important pedestrian and cycle link between sites of residential, employment and education use.
- £750,000 to replace lengths of safety barriers along Peterborough's Parkways. Failure to complete these works would result in reduced speed limits at best or lane closures at worst, seriously impacting the ability of users to reach key destinations and creating major capacity issues on alternative routes.
- £1,000,000 to repair and resurface highway damaged as a result of extreme weather conditions causing the highway to fail. Similar to the above, failure to maintain the highway for safe travel will potentially close key routes creating a knock on effect around the city on roads that may be less suitable for increased volumes of traffic.

Works orders will not be issued in excess of the budget values detailed above and experienced Project Managers within Highways will oversee the delivery.

Milestone Infrastructure are Peterborough City Councils highways partner. Milestone have successfully completed a number of major schemes for Peterborough City Council since 2013 and their demonstrable ability to deliver and positive performance has resulted in a 5 year contract extension commencing in October 2023.

This decision notice seeks approval to directly award the works to Milestone Infrastructure via the existing Peterborough Highways Term Service Contract.

Issuing the works directly to Milestone allows significant efficiencies in both time and money as a new and full procurement exercise is not required. The recommendation gives confidence in the quality of the work and will contribute to the revenue rebate agreed within the Peterborough Highways term service contract when specified income thresholds are achieved.

4. CORPORATE PRIORITIES


4.1 Approval of the recommendation will ensure that the maintenance and improvement of the highway network is delivered in a timely manner by Peterborough City Council's highways partner; essential to maintain current journey times and support growth. Within the Contract there are a number of key and added value performance indicators that ensure the contract considers carbon usage in all of its operations and uses cleaner and greener solutions where possible.

Approving the recommendation will ensure that we are able to continue to provide a safe, efficient and effective network of roads, footways and cycleways; that offer strong sustainable travel options; is capable of supporting growth and continues to connect residents to areas of education, employment, health services and leisure.

There will be a negative impact overall. The nature of the projects means that there will be reasonably high levels of carbon embodied within the materials and working methods. Milestone use a carbon calculator to assess the materials used to allow embodied carbon to be reduced as far as possible. Small increases in electricity and heating use will arise through the use of welfare units. Waste will be recycled where possible. However, failure to

	<p>approve the recommendation in the CMDN will result in reduced speed limits and increased congestion on the City's high-speed roads leading to reduced air quality. It is important that the works take place to limit any changes to traffic volumes and congestion as much as possible. The environmental impact of the Peterborough Highways Contract will be monitored.</p> <p><i>Further information on the Council's Priorities can be found here -</i></p>
5.	CONSULTATION
5.1	Budget consultation was completed during the approval process of the Medium Term Financial Strategy decision reference – FEB23/CMDN/82
5.2	Where required local communication will take place prior to the works commencing on site. This will include statutory notices and advanced warning signage on site to advise the public of closures and work durations.
	<p>This recommendation was considered at CLT on the 8th March 2023.</p> <p>The budget request was supported by the Council's Capital and Transformation Review Group on the 2nd March 2023 and approval to proceed was agreed at Capital Programme Board on 9th March 2023.</p>
6.	ANTICIPATED OUTCOMES OR IMPACT
6.1	<p>It is expected that the recommendation will be approved, allowing the works to be completed before the end of the 2023/2024 financial year and offering efficient use of budget. Approval will ensure that the highway network remains safe for use, maintains efficient journey times across the authority area and continues to support sustainable travel options.</p> <p>Furthermore, approval of the recommendation will significantly reduce procurement time and allow contractors to be on site as soon as possible. Early occupation of site will increase programme certainty over the period of the funding.</p>
7.	REASON FOR THE RECOMMENDATION
7.1	<p>Peterborough City Council has a statutory obligation to maintain the highway in a safe and passable condition, this includes roads, footways and cycleways. Following the budget approval in February there is corporate capital funding allocated in 2023/2024 to deliver:</p> <ul style="list-style-type: none"> * APV Baker Bridge Improvements * Highways repairs and resurfacing for damage caused by Extreme weather events * Safety barrier repairs in areas where safety barriers have failed. <p>Failure or delays delivering these projects will have significant impact on the City's transport networks and severely impact resident's ability to move around the city. In severe cases we may have to result to closing roads and key pedestrian links until a time when the works can be completed.</p> <p>Using the existing Peterborough Highway Services Term Service contract allows significant procurement efficiencies in both time and money and ensures that the works are completed by a partner that has genuine interest in the city.</p> <p>Furthermore, there is a clause in the PHS contract that agrees a monetary rebate should certain throughput thresholds be achieved. The £2.5m allocated to deliver these projects is equivalent to 25% of the value required in order to achieve the maximum rebate.</p>
8.	ALTERNATIVE OPTIONS CONSIDERED

8.1	<p>The decision to allocate the budget to the three major highways schemes has already been approved, subsequently there is now an expectation that the schemes will be delivered within budget during the 2023/2024 financial year.</p> <p>Alternative options include completing a full competitive external tender or utilising a framework. Both options would take a significant amount of time, creating a delivery risk within the time frame in which the budget has to be used.</p>
9.	IMPLICATIONS
	Financial Implications
9.1	<p>The projects and their corresponding budgets were included in the approved 2023/24 capital programme budget. There are no additional spend implications beyond those already approved.</p> <p>Utilising the existing PHS Term Service contract will trigger higher volume rebate thresholds which will contribute to delivering the budgeted rebate at the end of the financial year.</p>
	Legal Implications
9.2	<p>The Highways Act 1980 provides that the highway authority is under a duty to maintain the highway at public expense. This requires the highway to be maintained so that it is reasonably passable by the ordinary traffic of the area. Failure to maintain the public highway could result in a risk that the authority may not meet its legal duty to maintain the highway.</p> <p>The Peterborough Highway Services Contract was procured under the Competitive Dialogue Procedure (regulation 18 of the Public Contracts Regulations 2006) and permits the Council to call-off further works which are within the scope of the Contract.</p>
	Equalities Implications
9.3	No individual, group or community is expected to be disproportionately affected by the three schemes seeking procurement approval in this report.
10.	DECLARATIONS / CONFLICTS OF INTEREST & DISPENSATIONS GRANTED
10.1	None.
11.	BACKGROUND DOCUMENTS
	Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985) and The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012.
11.1	Medium Term Financial Strategy decision reference – FEB23/CMDN/82
12.	APPENDICES
12.1	None.

Consultation	Section	Name	Outcome	Date
<p>Shared Service? If you are writing a report as an officer from a shared service authority, all approvals will need to be provided by Peterborough City Council officers.</p>	<p>Ward Councillors (if decision is ward specific)</p>	N/A		
	Legal	Israr Ahmed	Approved	1/3/2023
	Finance	Nick Hutchins	Approved	23/02/2023
	Democratic Services	Philippa Turvey	Approved	28/02/2023
	Communications	Ken McErlain	Approved	07/03/2023
	Transport and Environment	Charlotte Palmer/Hannah Swinburne	Approved	14/3/2023
	Procurement Project Director (if decision is contract/procurement related)			
	Head of Strategic Property (if decision is property related)			
Other Officers / Members (if the proposals will have an impact on their service area)				
<p>I have checked that the report adheres to accessibility regulations Further information below</p>				
<p>Is your decision urgent?</p> <p>If you think your decision may need to invoke urgency procedures, please read through this urgency guidance and contact Democratic Services as soon as possible.</p>				
<p>Is your decision a compensation payment?</p> <p>If your decision is in relation to a compensation, please make sure that you provide a copy of the draft CMDN to the recipient for comment and advise them of the expected publication date.</p>				
<p>Director's Approval Directors are requested not to sign if the above section is incomplete</p>				<p>Date 2/3/23</p>
<p>Once signed by Director, please pass to Democratic Services. We will contact the Cabinet Member and arrange for signature.</p>				
<p>Cabinet Member Approval</p>				<p>Date</p>

Please delete this page before submitting your final report

CHECKLIST -

*Give consideration to the impact of the decision in respect of the following:

Financial
Legal
Corporate Priorities
Crime and Disorder / Community Safety
Discrimination and Equality
Human Resources
ICT
Property
Procurement
Children In Care and Care Leavers

Cross-Service Implications

How does your proposal affect colleagues providing related services? Have they been consulted?

Risk Assessment

Have you evaluated risks and identified remedial actions?

Consultees

Ward Councillor(s)
Parish Council(s)
Community Association(s)
Partner Organisation(s)
Partnerships
Trade Unions

Background Papers

Have you included all the Background Papers used in the report?

Accessibility

Have you checked that your inclusions within the report remain accessible? You will need to consider:

1. Colour and contrast (make sure that colour is not the only way to convey information)
2. Use of images (only in support of text, and with "alt text")
3. Links (easily identified with a clear and accurate title)
4. Plain English (clear, concise and devoid of jargon)
5. Table structure (simple, with column headers)

Further information on how to ensure your document is accessible can be found in the committee meeting accessibility guidance – [link to committee meeting accessibility guidance document](#).